1	TITLE 33.2 REVISION DRAFT, CHAPTER XXX
2	CHAPTER XXX.
3	TRANSPORTATION FUNDING.
4	Drafting note: This is a new chapter called Transportation Funding that relocates
5	existing Article 1.2, Virginia Transportation Infrastructure Bank; Article 9, Highway
6	Right-of-Way Fund; Acquisition of Properties for Future Use; Article 16, Virginia
7	Alternative Fuels Revolving Fund; and Article 1.3, Virginia Transportation Infrastructure
8	Bank, of Chapter 1 of Title 33.1 and adds two new articles, one called Transportation
9	Partnership Opportunity Fund and one called Funds for Access Roads, that group related
10	sections into articles as appropriate.
11	Article-1.2 XXX.
12	Virginia Transportation Infrastructure Bank.
13	Drafting note: Article 1.2, Virginia Transportation Infrastructure Bank, is
14	relocated from Chapter 1 of Title 33.1 to this new chapter.
15	§ 33.1-23.6 33.2-XXX. Legislative findings and purposes.
16	The General Assembly finds that there exists in the Commonwealth a critical need for
17	additional sources of funding to finance the present and future needs of the Commonwealth for
18	the design and construction of roads and highways, including toll facilities; mass transit;
19	freight, passenger and commuter rail, including rolling stock; and port, airport, and other
20	transportation facilities. This need can be alleviated in part through the creation of a
21	transportation infrastructure bank. The purpose of such bank is to encourage the investment of
22	both public and private funds and to make loans and other financial assistance available to
23	localities, private entities, and other Eligible Borrowers eligible borrowers to finance eligible
24	transportation projects. The General Assembly determines that the creation of a transportation
25	infrastructure bank for this purpose is in the public interest, serves a public purpose, and will

promote the health, safety, welfare, convenience, or prosperity of the people of the Commonwealth.

Drafting note: This section is currently set out. In furtherance of the general policy of the Virginia Code Commission to include in the Code only provisions having general and permanent application and not those regarding policy and purpose, drafters recommend that this section not be set out. Technical changes are made.

§ 33.1 23.7 33.2 XXX. Definitions.

As used in this article, whether in capitalized or uncapitalized form, each of the following terms has the meaning given it in this section, unless the context requires a different meaning to be consistent with the manifest intention of the General Assembly:

"Bank" means the Virginia Transportation Infrastructure Bank created in § 33.1 23.8 33.2-XXX.

"Board" means the Commonwealth Transportation Board.

"Cost," as applied to any project financed under the provisions of this article, means the total of all costs, including, but not limited to, the costs of planning, design, right-of-way acquisition, engineering, and construction, incurred by an Eligible Borrower eligible borrower or other Project Sponsor project sponsor as reasonable and necessary for carrying out all works and undertakings necessary or incident to the accomplishment of any project. The term "Cost" also includes capitalized interest; reasonably required reserve funds; and financing, credit enhancement, and issuance costs.

"Credit enhancements" means surety bonds, insurance policies, letters of credit, guarantees, and other forms of collateral or security.

"Creditworthiness" means attributes such as revenue stability, debt service coverage, reserves, and other factors commonly considered in assessing the strength of the security for indebtedness.

"Eligible Borrower" borrower" means any (i) Private Entity private entity; (ii) Governmental Entity governmental entity; (iii) instrumentality, corporation, or entity established

by any of the foregoing pursuant to §-33.1-23.11 33.2-XXX; or (iv) combination of two or more of the foregoing.

"Finance" and any variation of the term, when used in connection with a cost or a project, includes both the initial financing and any refinancing of the cost or project and any variation of such terms.

"Governmental—Entity" entity" means any (i)—Locality locality; (ii) local, regional, state, or federal entity; transportation authority, planning district, commission, or political subdivision created by the General Assembly or pursuant to the Constitution and laws of the Commonwealth; or public transportation entity owned, operated, or controlled by one or more local entities; (iii) entity established by interstate compact; (iv) instrumentality, corporation, or entity established by any of the foregoing pursuant to §—33.1-23.11\_33.2-XXX; or (v) any combination of two or more of the foregoing.

"Grant" means a transfer of moneys or property that does not impose any obligation or condition on the grantee to repay any amount to the transferor other than in connection with assuring that the transferred moneys or property will be spent or used in accordance with the governmental purpose of the transfer.—Such term "Grant" includes, without limitation, direct cash payments made to pay or reimburse all or a portion of interest payments made by a grantee on a debt obligation. As provided in §§—33.1—23.8\_33.2-XXX and—33.1—23.9\_33.2-XXX, only Governmental Entities governmental entities may receive grants of moneys or property held in or for the credit of the Bank.

"Loan" means an obligation subject to repayment that is provided by the Bank to an Eligible Borrower eligible borrower to finance all or a part of the eligible cost of a project incurred by the Eligible Borrower eligible borrower or other Project Sponsor project sponsor. A loan may be disbursed (i) in anticipation of reimbursement (including an advance or draw under a credit enhancement instrument), (ii) as direct payment of eligible costs, or (iii) to redeem or defease a prior obligation incurred by the Eligible Borrower eligible borrower or other Project Sponsor project sponsor to finance the eligible costs of a project.

"Locality" means any county, city, or town in the Commonwealth.

"Management agreement" means the memorandum of understanding or interagency agreement among the <u>Manager manager</u>, the Secretary of Finance, and the Board as authorized under subsection B of § 33.1-23.8 33.2-XXX.

"Manager" means the Virginia Resources Authority serving as the manager, administrator, and trustee of funds disbursed from the Bank in accordance with the provisions of this article and the management agreement.

"Other financial assistance" means, but is not limited to, grants, capital or debt reserves for bonds or debt instrument financing, provision of letters of credit and other forms of credit enhancement, and other lawful forms of financing and methods of leveraging funds that are approved by the <u>Manager manager</u>.

"Private—Entity" entity" means any private or nongovernmental entity that has executed an interim or comprehensive agreement to develop and construct a transportation infrastructure project pursuant to the Public-Private Transportation Act of 1995 (§ 56-556 33.2-917 et seq.).

"Project" means (i) the construction, reconstruction, rehabilitation, or replacement of any interstate, state highway, toll road, tunnel, local road, or bridge;—or (ii) the construction, reconstruction, rehabilitation, or replacement of any (a) mass transit, (b) commuter, passenger, or freight rail, (c) port, (d) airport, or (e) commercial space flight facility; or (iii) the acquisition of any rolling stock, vehicle, or equipment to be used therewith in conjunction with (i) or (ii).

"Project obligation" means any bond, note, debenture, interim certificate, grant or revenue anticipation note, lease or lease-purchase or installment sales agreement, or credit enhancements issued, incurred, or entered into by an <u>Eligible Borrower eligible borrower</u> to evidence a loan, or any financing agreements, reimbursement agreements, guarantees, or other evidences of an obligation of an <u>Eligible Borrower eligible borrower</u> or other <u>Project Sponsor project sponsor</u> to pay or guarantee a loan.

"Project—Sponsor" sponsor" means any Private Entity private entity or Governmental Entity governmental entity that is involved in the planning, design, right-of-way acquisition, engineering, construction, maintenance, or financing of a project.

"Reliable repayment source" means any means by which an <u>Eligible Borrower eligible</u> borrower or other <u>Project Sponsor project sponsor</u> generates funds that are dedicated to the purpose of retiring a project obligation.

"Substantial project completion" means the opening of a project for vehicular or passenger traffic or the handling of cargo and freight.

Drafting note: Changes made to the introduction to the definitions section are to comport with current practice. Stricken definitions were repetitive of those in the proposed definitions section, § 33.2-100, which apply to the entire title. The phrases "but not limited to" and "without limitation" in the definitions of "cost," "grant," and "other financial assistance" are removed based on § 1-218, which states: "Includes' means includes, but not limited to." Other changes are technical.

§ 33.1-23.8 33.2-XXX. Creation of the Virginia Transportation Infrastructure Bank.

A. There is hereby created in the state treasury a special nonreverting, revolving loan fund that is a subfund of the Transportation Trust Fund, known as the Virginia Transportation Infrastructure Bank. The Bank shall be established on the books of the Comptroller. The Bank shall be capitalized with moneys appropriated by the General Assembly and credited to the Bank. Disbursements from the Bank shall be made by the State Treasurer on warrants issued by the Comptroller upon written request signed by the Commissioner of Highways or his or her designee. Payments on project obligations and interest earned on the moneys in the Bank shall be credited to the Bank. Any moneys remaining in the Bank, including interest thereon, at the end of each fiscal year shall not revert to the general fund but shall remain in the Bank. Notwithstanding anything to the contrary set forth in this article or in the management agreement, the Board will have the right to determine the projects for which loans or other

financial assistance may be provided by the Bank. Moneys in the Bank shall be used solely for the purposes enumerated in subsections C and D.

- B. The Board, the Manager manager, and the Secretary of Finance are authorized to enter into a management agreement which may include provisions (i) setting forth the terms and conditions under which the Manager manager will advise the Board on the financial propriety of providing particular loans or other financial assistance, (ii) setting forth the terms and conditions under which the substantive requirements of subsections C through F and § 33.1 23.11 33.2-XXX will be applied and administered, and (iii) authorizing the Manager manager to request the Board to disburse from the moneys in the Bank, the reasonable costs and expenses the Manager manager may incur in the management and administration of the Bank and a reasonable fee to be approved by the Board for the Manager's manager's management and administrative services.
- C. 1. Moneys deposited in the Bank shall be used for the purpose of making loans and other financial assistance to finance projects.
- 2. Each project obligation shall be payable, in whole or in part, from reliable repayment sources pledged for such purpose.
- 3. The interest rate on a project obligation shall be determined by reference to the current market rates for comparable obligations, the nature of the project and the financing structure therefor, and the creditworthiness of the Eligible Borrower eligible borrower and other Project Sponsors project sponsors.
- 4. The repayment schedule for each project obligation shall require (i) the amortization of principal beginning within five years following the later of substantial project completion or the date of incurrence of the project obligation and (ii) a final maturity date of not more than 35 years following substantial project completion.
- D. A portion not to exceed 20 percent of the capitalization of the Bank may be used for grants to Governmental Entities governmental entitites to finance projects.

156	E. The pledge of reliable repayment sources and other property securing any project
157	obligation may be subordinate to the pledge securing any other senior debt obligations incurred
158	to finance the project.
159	F. Notwithstanding subdivision C 4, the Manager manager may at any time following
160	substantial project completion defer payments on a project obligation if the project is unable to

generate sufficient revenues to pay the scheduled payments.

G. No loan or other financial assistance may be provided or committed to be provided by the Bank in a manner that would cause such loan or other financial assistance to be tax-supported debt within the meaning of § 2.2-2713 or be deemed to constitute a debt of the Commonwealth of Virginia or a pledge of the full faith and credit of the Commonwealth but shall be payable solely from legally available moneys held by the Bank.

H. Neither the Bank nor the <u>Manager manager</u> is authorized or empowered to be or to constitute (i) a bank or trust company within the jurisdiction or under the control of the Commonwealth or an agency thereof or the Comptroller of Currency of the U.S. Treasury Department; or (ii) a bank, banker, or dealer in securities within the meaning of, or subject to the provisions of, any securities, securities exchange, or securities dealers law of the United States or of the Commonwealth.

I. The Board or the <u>Manager manager</u> may establish or direct the establishment of federal and state accounts or subaccounts as may be necessary to meet any applicable federal law requirements or desirable for the efficient administration of the Bank in accordance with this article.

Drafting note: Changes made were to comport with current practice. Other changes are technical.

§ 33.1-23.9 33.2-XXX. Eligibility and project selection.

A. Any entity constituting an <u>Eligible Borrower eligible borrower</u> or other <u>Project Sponsor project sponsor</u> is eligible to apply to the Board for project financing from the Bank.

B. Notwithstanding subsection A, only <u>Governmental Entities governmental entities</u> are eligible to apply for a grant from the Bank.

C. Any Governmental Entity governmental entity applying for a grant must demonstrate, among other things as determined by the Manager manager, that the project cannot be financed on reasonable terms or would otherwise be financially infeasible without the grant.

D. All applicants for a loan or other financial assistance (other than a grant) must file an application with the Board, which must include all items determined by the Board in consultation with the <u>Manager manager</u> to be necessary and appropriate for the Board to determine whether or not to approve the loan, including the availability of reliable repayment sources to retire the project obligation as well as creditworthiness.

E. Each applicant for a loan or other financial assistance must demonstrate that the project is of local, regional, or statewide significance, and that it meets the goal of generating economic benefits, improving air quality, reducing congestion,—and/or\_or improving safety through enhancement of the state transportation network. Another criterion to be considered is whether or not the loan or other financial assistance will enable the project to be completed at an earlier date than would otherwise be feasible. The Board shall issue guidelines for scoring projects in accordance with the criteria set out in this subsection and any other criteria deemed necessary and appropriate for evaluating projects as determined by the Board in consultation with the Manager manager and shall apply the scoring guidelines to each proposed project. Further, the Board shall promptly publish each proposed project and its score using the scoring guidelines.

F. All projects for which a loan or other financial assistance is provided must meet and remain in compliance with the policies and guidelines established by the Board and the Manager manager.

**Drafting note: Technical changes.** 

§ 33.1-23.10 33.2-XXX. Grants from the Commonwealth Transportation Board.

The Board may make grants of money or property to the Bank for the purpose of enabling it to carry out its corporate purposes and for the exercise of its powers. This section shall not be construed to limit any other power the Board may have to make grants to the Bank.

#### **Drafting note:**

§ 33.1-23.11 33.2-XXX. Project Obligations obligations.

A. Subject to the terms determined by the <u>Manager manager</u> in accordance with the management agreement, each loan or other financial assistance (which for purposes of this section shall not include grants) shall be evidenced or guaranteed by project obligations provided to finance the costs of any project. The <u>Manager manager</u> may also sell any project obligations so acquired and apply the proceeds of such a sale to the making of additional loans and the provision of other financial assistance for financing the cost of any project or for any other corporate purpose of the Bank.

- B. The <u>Manager manager</u> may require, as a condition to provision of a loan or other financial assistance and the acquisition of any project obligations, that the <u>Eligible Borrower</u> eligible borrower or any other <u>Project Sponsor project sponsor</u> covenant to perform any of the following:
- 1. Establish and collect tolls, rents, rates, fees, and other charges to produce revenue sufficient to pay all or a specified portion of (i) the costs of operation, maintenance, replacement, renewal, and repairs of the project; (ii) any outstanding indebtedness incurred for the purposes of the project, including the principal of and premium, if any, and interest on the project obligations; and (iii) any amounts necessary to create and maintain any required reserve, including any rate stabilization fund deemed necessary or appropriate by the <u>Manager manager</u> to offset the need, in whole or part, for future increases in tolls, rents, rates, fees, or charges;
- 2. Create and maintain a special fund or funds as security for or the source of the scheduled payments on the project obligations or for the operation, maintenance, repair, or replacement of the project or any portions thereof or other property of the Eligible Borrower

<u>eligible borrower</u> or any other <u>Project Sponsor</u>, <u>project sponsor</u> and deposit into any fund or funds amounts sufficient to make any payments as they become due and payable;

- 3. Create and maintain other special funds as required by the Manager manager; and
- 4. Perform other acts, including the conveyance or mortgaging of real and personal property together with all right, title, and interest therein to secure project obligations, or take other actions as may be deemed necessary or desirable by the <u>Manager manager</u> to secure payment of the project obligations and to provide for remedies in the event of any default or nonpayment by the <u>Eligible Borrower eligible borrower</u> or any other <u>Project Sponsor project</u> sponsor, including, <u>without limitation</u>, any of the following:
- a. The procurement of credit enhancements or liquidity arrangements for project obligations from any source, public or private, and the payment therefor of premiums, fees, or other charges.
- b. The combination of one or more projects, or the combination of one or more projects with one or more other undertakings, facilities, or systems, for the purpose of operations and financing, and the pledging of the revenues from such combined projects, undertakings, facilities, and systems to secure project obligations issued in connection with such combination or any part or parts thereof.
- c. The payment of such fees and charges in connection with the acquisition of the project obligations as may be determined by the <u>Manager manager</u>.
- C. All <u>Eligible Borrowers eligible borrowers</u> and other <u>Project Sponsors project sponsors</u>, including any <u>Governmental Entities governmental entities</u>, providing project obligations to the Bank are authorized to perform any acts, take any action, adopt any proceedings, and make and carry out any contracts with the Bank, the <u>Manager manager</u>, or the Board that are contemplated by this article. Such contracts need not be identical among all <u>Eligible Borrowers eligible borrowers</u> or other <u>Project Sponsors project sponsors</u>, but may be structured as determined by the <u>Manager manager</u> according to the needs of the contracting

260 Eligible Borrowers eligible borrowers and other Project Sponsors project sponsors and the
261 purposes of the Bank.

In addition, subject to the approval of the <u>Manager manager</u>, any <u>Project Sponsor project sponsor</u> is authorized to establish and contract with a special purpose or limited purpose instrumentality, corporation, or other entity for the purpose of having such entity serve as the <u>Eligible Borrower eligible borrower</u> with respect to a particular project.

Drafting note: The phrase "without limitation" in subdivision B 4 is removed based on § 1-218, which states: "Includes' means includes, but not limited to." Technical changes are made.

§ 33.1 23.12 33.2-XXX. Exemption from taxation; exemption from Virginia Public Procurement Act.

A. The Bank will be performing an essential governmental function in the exercise of the powers conferred upon it by this article. Accordingly, the Bank shall not be required to pay any taxes or assessments to the Commonwealth or its localities or any political subdivision thereof upon any capital, moneys or any property or upon any operations of the Bank or the income therefrom, or any taxes or assessments upon any project or any property or project obligation acquired by the Bank under the provisions of this article or upon the income therefrom.

B. The provisions of the Virginia Public Procurement Act (§ 2.2-4300 et seq.) shall not apply to the Bank in the exercise of any power conferred under this article.

#### **Drafting note:**

§ 33.1-23.13 33.2-XXX. Reporting requirement.

A. No loan or other financial assistance shall be awarded from the Bank until the Secretary—of Transportation has provided copies of the management agreement and related criteria and guidelines to the Chairmen of the House Committees on Appropriations, Finance, and Transportation and the Senate Committees on Finance and Transportation.

B. Within 30 days after each six-month period ending June 30 and December 31, the Manager manager shall provide a report to the Chairmen of the House Committees on

Appropriations, Finance, and Transportation and the Senate Committees on Finance and Transportation, which shall include, but not be limited to, the amounts of loans and other financial assistance provided by the Bank and the projects for which the loans and other financial assistance were provided.

Drafting note: Technical changes are made to keep references consistent with the title-wide definitions section. The phrase "but not be limited to" is stricken per the definition of "includes" found in § 1-218, which states "'includes' means includes, but not limited to."

295 Article 9 XXX.

Highway Right-of-Way Fund; Acquisition of Properties for Future Use.

§ 33.1-137 33.2-XXX. <u>Highway Right-of-Way</u> Fund established.

There is hereby established and created in the state treasury the Highway Right-of-Way

Fund.

#### **Drafting note:**

§ 33.1-138 33.2-XXX. How fund expended.

All money deposited in or transferred to the Highway Right-of-Way Fund shall be expended by the Commonwealth Transportation Board for the acquisition of properties to constitute rights-of-way for highways and streets, including those within cities and towns. The Board shall expend such fund for acquisition of properties which that will be needed for future highway construction purposes, whenever the Commissioner of Highways deems such acquisition necessary, due to the probability of development of such properties, and after the State Right-of-Way Engineer declares prompt acquisition is required to prevent such development and consequent higher acquisition and construction costs when the highway project is to be constructed.

Such acquisition is hereby declared to be in the public interest and any properties so acquired are deemed to be acquired for a public use.

313	Drafting note: Changes are made to keep references consistent with the definitions
314	of the title.
315	§ 33.1 139 33.2 XXX. Procedure for acquisition of properties.
316	The procedure for acquiring such properties shall be mutatis mutandis the same as

The procedure for acquiring such properties shall be mutatis mutandis the same as provided for the acquisition of land or interest therein by the Commissioner of Highways in Article 7 ( $\S$  33.1–89 et seq.) of this chapter 33.2-XXX, except that no proceeding instituted for the purposes of acquiring property–hereunder pursuant to this section shall fail for lack of a completed construction plan for the highway for which property is being acquired. In lieu of a centerline description, any land or interest therein acquired–hereunder pursuant to this section may be described by metes and bounds, or any other recognized method of describing boundaries to land.

# **Drafting note: Technical changes.**

§-33.1-140\_33.2-XXX. Sale or lease of properties acquired.

The Commissioner of Highways may sell or otherwise dispose of any improvements on lands acquired under the terms of this chapter, or lease such land and improvements until such time as the land is needed for immediate highway construction purposes. Any residue parcels of lands so acquired which that are found to be unnecessary for highway purposes may be sold or otherwise disposed of by the Commissioner of Highways.

All revenues received from the rental or disposition of such land and improvements shall be deposited in the Highway Right-of-Way Fund.

Drafting note: Technical changes are made. The reference to sale or lease of properties acquired under this "chapter" needs modification according to its new location; potential change to this "article."

§-33.1-141\_33.2-XXX. Amount to be set aside annually for fund Highway Right-of-Way Fund.

Notwithstanding any other provisions of law, from all funds available to the Commonwealth Transportation Board for highway purposes, and after the cost of administration

but before any of such funds are distributed and allocated for any—road\_highway or street purposes, the Board-shall set aside a minimum of five million dollars each year of the 1968—1970 biennium for the Highway Right of Way Fund and may set aside each year-thereafter may set aside such funds as the Board deems necessary and desirable to carry out the purpose of the fund Fund.

Drafting note: Changes are made to keep references consistent with the definitions of the title. Obsolete language regarding funds set aside from 1968 through 1970 is stricken and the language for subsequent years is retained.

§-33.1-142\_33.2-XXX. Deposit in—fund\_Fund of amount expended in acquisition of properties.

Whenever, after acquisition of any property under this article, the Commonwealth Transportation Board proceeds with the construction of a highway project which that will require the use of any of the property so acquired, the Board shall deposit in the Highway Right-of-Way Fund, from other funds available, the amount expended to pay the cost of such properties.

Drafting note: Changes are made to keep references consistent with the definitions of the title.

§-33.1-143 33.2-XXX. Intention of article.

It is the intention of this article to provide a revolving fund for the purpose of acquiring properties to be used for highway rights-of-way at a time before development of such properties so as to minimize the costs of highway construction and reduce the inconvenience to owners of property within a proposed highway project.

#### **Drafting note:**

363	Article XXX.
364	Transportation Partnership Opportunity Fund.
365	§ 33.1-221.1:8 33.2-XXX. Transportation Partnership Opportunity Fund.

A. There is hereby created the Transportation Partnership Opportunity Fund (the Fund) to be used by the Governor to encourage the development of transportation projects through design-build pursuant to subdivision (2)(b) of \$-33.1-12\_33.2-XXX, the Public-Private Transportation Act (\$-56-556\_33.2-917] et seq.) and to provide funds to address the transportation aspects of economic development opportunities. The Fund shall consist of any funds appropriated to it by the general appropriation act and revenue from any other source, public or private. The Fund shall be established on the books of the Comptroller, and any funds remaining in the Fund at the end of a biennium shall not revert to the general fund but shall remain in the Fund. All interest and dividends that are earned on the Fund shall be credited to the Fund. The Governor shall report to the chairmen Chairmen of the House Committees on Appropriations, Finance, and Transportation and the Senate Committees on Finance and Transportation as funds are awarded in accordance with this section.

B. The Fund shall be a component of the Commonwealth Transportation Fund but not a component or subcomponent of the Transportation Trust Fund or the Highway Maintenance and Operating Fund. Provisions of this title and Title 58.1 relating to the allocations or disbursals of proceeds of the Commonwealth Transportation Fund, the Transportation Trust Fund, or the Highway Maintenance and Operating Fund shall not apply to the Fund.

C. Funds shall be awarded from the Fund by the Governor as grants, revolving loans, or other financing tools and equity contributions to (i) an agency or political subdivision of the Commonwealth or (ii) a private entity or operator—which that has submitted a proposal or signed a comprehensive agreement to develop a transportation facility pursuant to the Public-Private Transportation Act of 1995 (§—56-556\_33.2-917 et seq.). Loans shall be approved by the Governor and made in accordance with procedures established by the—Commonwealth Transportation Board and approved by the Comptroller. Loans shall be interest-free and shall be repaid to the Fund. The Governor may establish the duration of any loan, but such term shall not exceed seven years. The—Virginia Department—of Transportation shall be responsible for

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monitoring repayment of such loans and reporting the receivables to the Comptroller as required.

D. Grants or revolving loans may be used for transportation capacity development on and off site; road, rail, mass transit, or other transportation access costs beyond the funding capability of existing programs; studies of transportation projects, including but not limited to environmental analysis, geotechnical assessment, survey, design and engineering, advance right-of-way acquisition, traffic analysis, toll sensitivity studies, financial analysis, or anything else permitted by law. Funds may be used for any transportation project or any transportation facility. Any transportation infrastructure completed with moneys from the Fund shall not become private property, and the results of any studies or analysis completed as a result of a grant or loan from the Fund shall be property of the Commonwealth.

E. The Commonwealth Transportation Board, in consultation with the Secretary of Transportation and the Secretary of Commerce and Trade, shall develop guidelines and criteria that shall be used in awarding grants or making loans from the Fund; however, no grant shall exceed \$5 million and no loan shall exceed \$30 million. No grant or loan shall be awarded until the Governor has provided copies of the guidelines and criteria to the chairmen Chairmen of the House Committees on Appropriations, Finance, and Transportation and the Senate Committees on Finance and Transportation. The guidelines and criteria shall include provisions including, but not limited to, the number of jobs and amounts of investment that must be committed in the event moneys are being used for an economic development project, a statement of how the studies and analysis to be completed using moneys from the Fund will advance the development of a transportation facility, a process for the application for and review of grant and loan requests, a timeframe for completion of any work, the comparative benefit resulting from the development of a transportation project, assessment of the ability of the recipient to repay any loan funds, and other criteria as necessary to support the timely development of transportation projects. The criteria shall also include incentives to encourage matching funds from any other local, federal, or private source.

F. Within 30 days of each six-month period ending June 30 and December 31, the
Governor shall provide a report to the chairmen Chairmen of the House Committees on
Appropriations, Finance, and Transportation and the Senate Committees on Finance and
Transportation which that shall include, but is not limited to, the following information: the
location (county, city, or town) of locality in which the project is taking place; the amount of the
grant or loan made or committed from the Fund and the purpose for which it will be used; the
number of jobs created or projected to be created; and the amount of a company's investment in
the Commonwealth if the project is part of an economic development opportunity.

G. The Governor shall provide grants and commitments from the Fund in an amount not to exceed the total value of the moneys contained in the Fund. If the Governor commits funds for years beyond the fiscal years covered under the existing appropriation act, the State Treasurer shall set aside and reserve the funds the Governor has committed, and the funds set aside and reserved shall remain in the Fund for those future fiscal years. No grant or loan shall be payable in the years beyond the existing appropriation act unless the funds are currently available in the Fund.

Drafting note: Changes made were to keep references consistent with the definitions of the title. The phrases "but not limited to" and "but is not limited to" in subsections D, E, and F are removed based on § 1-218, which states: "'Includes' means includes, but not limited to." Other changes are technical.

438 Article-16 XXX.

Virginia Alternative Fuels Revolving Fund.

§ 33.1-223.3 33.2-XXX. Definitions.

As used in this article, unless the context requires a different meaning:

"Alternative fuel" means a motor fuel used as an alternative to gasoline and diesel fuel. Alcohol/gasoline blended fuels—which that contain less than eighty-five 85 percent ethanol or methanol shall not be considered alternative fuels for the purposes of this article.

"Commissioner" means the Commissioner of Highways.

provided in § 33.1-223.7 33.2-XXX.

446 "Fund" means the Virginia Alternative Fuels Revolving Fund. 447 "Program" means a voluntary program undertaken by the Commonwealth or a municipal 448 or county government to convert its public vehicles, including school buses, in order to use 449 alternative fuels. 450 Drafting note: Stricken definitions can be found in the proposed title-wide 451 definitions section, § 33.2-100. Technical changes are made. 452 § 33.1-223.4 33.2-XXX. Creation and management of Virginia Alternative Fuels 453 Revolving Fund. 454 There shall be a permanent revolving fund known as the Virginia Alternative Fuels 455 Revolving Fund. 456 The goal of the Fund shall be: 457 1. To improve air quality in Virginia the Commonwealth. 458 2. To reduce dependence on imported fuels. 459 3. To reduce the costs of the purchase and operation of publicly owned vehicles in 460 Virginia the Commonwealth, including costs of fuel, life of the vehicle, and personnel costs. 4. To improve the economy of Virginia the Commonwealth. 461 462 5. To accomplish such goals by loans or grants, with matching grants to be given 463 preference. 464 6. To include all kinds of alternative fuels fuel-powered vehicles, including but not 465 <del>limited to,</del> electric, hydrogen-powered, and natural gas-powered vehicles. 466 7. To improve infrastructure such as refueling stations. 467 The Fund shall-be comprised consist of (i) sums appropriated to it by the General 468 Assembly, (ii) receipts by the Fund from loans made by it, (iii) all income from the investment 469 of moneys held by the Fund, and (iv) any other sums designated for deposit to the Fund from 470 any source, public or private. The Fund shall be administered and managed by the 471 Commissioner of Highways and shall be used solely for the purpose of financing programs as

Drafting note: Changes made are to comport with current practice. The phrase "but not limited to" in subdivision 6 is removed based on § 1-218, which states: "Includes' means includes, but not limited to." Technical changes are made.

§ 33.1-223.5 33.2-XXX. Deposit of money moneys.

All—money moneys belonging to the Fund shall be recorded on the books of the State Comptroller and deposited in accounts in banks or trust companies organized under the laws of the Commonwealth, in federally chartered banking institutions located in—Virginia the Commonwealth organized under the laws of the Commonwealth or the United States.—Money Moneys in the Fund not needed for immediate use or disbursement may be invested or reinvested by the State Treasurer in obligations or securities that are considered lawful investments for public funds under the laws of the Commonwealth. Earnings from investments and interest shall be returned to the Fund.

# Drafting note: Changes are made to comport with current practice.

§ 33.1-223.6 33.2-XXX. Collection of money due to the Fund.

The Commissioner of Highways or his designated agent is empowered to collect amounts due to the Fund under any loan made to a municipal or county government, including, if appropriate, taking the action required by § 15.2-2659 33.2-XXX to obtain payment of any amounts in default. Proceedings to recover amounts due to the Fund may be instituted by the Commissioner of Highways in the name of the Fund in any appropriate circuit court.

## Drafting note: Changes are made to comport with current practice.

§-33.1-223.7 33.2-XXX. Loans to municipal and county governments and to the Commonwealth.

A. Except as otherwise provided in this chapter, <u>money moneys</u> in the Fund shall be used to make loans to municipal and county governments and to the Commonwealth for the purpose of supporting programs and assisting localities with costs incurred for the conversion of fuel systems and other necessary vehicle alternative fuel components, the maintenance and

repair of vehicle alternative fuel components, and the testing and evaluating needed to determine the benefits and savings realized by using such alternative fuels.

B. The Commissioner of Highways shall determine the terms and conditions of any loan from the Fund, including but not limited to, the interest rate and repayment terms of each loan. Such interest rates shall be based on the savings realized by utilizing the alternative fuel; however, no interest shall be charged if no savings are realized. All loans shall be evidenced by appropriate security. The Commissioner of Highways is authorized to require in connection with any loans from the Fund any documents, instruments, certificates, legal opinions, or other information deemed necessary or convenient.

- C. The buying down or making of interest rate subsidies shall be accorded the same priority as the making of loans.
- D. The Commissioner of Highways shall adopt regulations to administer the Fund. The Commissioner of Highways shall also adopt regulations—which that establish the standards and criteria by which grants and loans will be made. Such standards shall give priority to nonattainment areas and to fleets.

Drafting note: Changes are made to keep references consistent with the definitions of the title. The phrase "but not limited to" in subsection B is removed based on § 1-218, which states: "'Includes' means includes, but not limited to." Other changes are technical. Reference to "chapter" needs more consideration; possible change to "article."

§ 33.1-223.8 33.2-XXX. Annual audit.

The Auditor of Public Accounts shall annually audit the accounts of the Fund when he audits the records of the Department of Transportation.

Drafting note: Changes are made to keep references consistent with the definitions of the title.

§ 33.1-223.9 33.2-XXX. Liberal construction of article.

The provisions of this article shall be liberally construed. If a provision of this article is in conflict with the provision of any other general, special, or local law, the provision of this article shall be controlling.

#### **Drafting note:**

# Article XXX.

#### Funds for Access Roads.

§ 33.1 221 33.2-XXX. Funds for access roads to economic development sites and airports; construction, maintenance, etc., of such roads.

A. Notwithstanding any other provision of law, there shall be appropriated to the Commonwealth Transportation Board funds derived from taxes on motor fuels, fees and charges on motor vehicle registrations, road taxes, or any other state revenue allocated for highway purposes, which shall be used by the Board for the purposes hereinafter specified, after deducting the costs of administration before any of such funds are distributed and allocated for any road or street purposes.

Such funds shall be expended by the Board for constructing, reconstructing, maintaining, or improving access roads within-counties, cities and towns localities to economic development sites on which manufacturing, processing, research and development facilities, distribution centers, regional service centers, corporate headquarters, or other establishments that also meet basic employer criteria as determined by the Virginia Economic Development Partnership in consultation with the Virginia Department of Business Assistance will be built under firm contract or are already constructed and to licensed, public-use airports; in the event there is no such establishment or airport already constructed or for which the construction is under firm contract, a county, city, or town locality may guarantee to the Board by bond or other acceptable device that such will occur and, should no establishment or airport acceptable to the Board be constructed or under firm contract within the time limits of the bond, such bond shall be forfeited. The time limits of the bond shall be based on regular review and consideration by the Board. Towns-which that receive highway maintenance payments under § 33.1-41.1 33.2-x shall

be considered separately from the counties in which they are located when receiving allocations of funds for access roads.

B. In deciding whether or not to construct or improve any such access road, and in determining the nature of the road to be constructed, the Board shall base its considerations on the cost thereof in relation to the volume and nature of the traffic to be generated as a result of developing the airport or the economic development site. Within any economic development site or airport, the total volume of traffic to be generated shall be taken into consideration in regard to the overall cost thereof. No such access road shall be constructed or improved on a privately owned economic development site.

C. Any access road constructed or improved under this section shall constitute a part of the secondary system of state highways or the road system of the locality in which it is located and shall thereafter be constructed, reconstructed, maintained, and improved as other roads in such system.

Drafting note: Changes are made to keep references consistent with the definitions of the title.

§-33.1-223\_33.2-XXX. Fund for access roads and bikeways to public recreational areas and historical sites; construction, maintenance, etc., of such facilities.

A. The General Assembly finds and declares that there is an increasing demand by the public for more public recreational areas throughout the Commonwealth, therefore creating a need for more access to these areas. There are also many sites of historical significance to which access is needed.

The General Assembly hereby declares it to be in the public interest that access roads and bikeways to public recreational areas and historical sites be provided by using funds obtained from motor fuel tax collections on motor fuel used for propelling boats and ships and funds contained in the highway portion of the Transportation Trust Fund.

B. The Commonwealth Transportation Board shall, from funds allocated to the primary system, secondary system, or urban system of state highways, set aside the sum of \$3 million

initially. This fund shall be expended by the Board for the construction, reconstruction, maintenance, or improvement of access roads and bikeways within—counties, cities and towns localities. At the close of each succeeding fiscal year, the Board shall replenish this fund to the extent it deems necessary to carry out the purpose intended, provided the balance in the fund plus the replenishment does not exceed—the aforesaid \$3 million.

- C. Upon the setting aside of the funds as herein provided, the—Commonwealth Transportation Board shall construct, reconstruct, maintain, or improve access roads and bikeways to public recreational areas and historical sites upon the following conditions:
- 1. When the Director of the Department of Conservation and Recreation has designated a public recreational area as such or when the Director of the Department of Historic Resources has determined a site or area to be historic and recommends to the Commonwealth Transportation Board that an access road or bikeway be provided or maintained to that area;
- 2. When the Commonwealth Transportation Board pursuant to the recommendation from the Director of the Department of Conservation and Recreation declares by resolution that the access road or bikeway be provided or maintained;
- 3. When the governing body of the <u>county</u>, <u>city or town locality</u> in which the access road or bikeway is to be provided or maintained passes a resolution requesting the road; and
- 4. When the governing body of the county, city or town locality in which the bikeway is to be provided or maintained adopts an ordinance pursuant to Article 7 (§ 15.2-2280 et seq.) of Chapter 22 of Title 15.2.

No access road or bikeway shall be constructed, reconstructed, maintained, or improved on privately owned property.

D. Any access road constructed, reconstructed, maintained, or improved pursuant to the provisions of this section shall become part of the primary state highway system of state highways, the secondary state highway system of state highways, or the road highway system of the locality in which it is located in the manner provided by law, and shall thereafter be constructed, reconstructed, maintained, and improved as other roads highways in such systems.

Any bikeway path constructed, reconstructed, maintained, or improved pursuant to the provisions of this section which is not situated within the right-of-way limits of an access road which that has become, or which is to become, part of the primary state highway system-of state highways, the secondary state highway system-of state highways, or the road highway system of the locality, shall, upon completion, become part of and be regulated and maintained by the authority or agency maintaining the public recreational area or historical site. It shall be the responsibility of the authority, agency, or locality requesting that a bicycle path be provided for a public recreational or historical site to provide the right-of-way needed for the construction, reconstruction, maintenance, or improvement of the bicycle path if such is to be situated outside the right-of-way limits of an access road.

To maximize the impact of the Fund, not more than \$400,000 of recreational access funds may be allocated for each individual access road project to or within any public recreational area or historical site operated by a state agency, and not more than \$250,000 of recreational access funds may be allocated for each individual access road project to or within a public recreational area or historical site operated by a locality or an authority with an additional \$100,000 if supplemented on a dollar-for-dollar basis by the locality or authority from other than highway sources. Not more than \$75,000 of recreational access funds may be allocated for each individual bikeway project to a public recreational area or historical site operated by a state agency, and not more than \$60,000 of recreational access funds may be allocated for each individual bikeway project to a public recreational area or historical site operated by a locality or an authority with an additional \$15,000 if supplemented on a dollar-for-dollar basis by a locality or authority from other than highway sources.

The Commonwealth Transportation Board, with the concurrence of the Director of the Department of Conservation and Recreation, is hereby authorized to make regulations to carry out the provisions of this section.

631	Drafting note: Technical changes are made, including those to maintain consistency
632	throughout this title and to keep references consistent with the definitions of the title.
633	Subsection A is a policy statement, which is not normally set out.
634	Article-1.3 XXX.
635	Commonwealth of Virginia Federal Transportation Grant Anticipation Revenue Notes.
636	§ 33.1-23.14 33.2-XXX. Short title; definitions Definitions.
637	A. This article shall be known and may be cited as the "Commonwealth of Virginia
638	Federal Transportation Grant Anticipation Revenue Notes Act of 2011."
639	B. As used in this article, unless the context requires a different meaning:
640	"Federal highway reimbursements" means all federal-aid highway construction
641	reimbursements and any other federal highway assistance received from time to time by the
642	Commonwealth under or in accordance with Title 23 of the United States Code or any successor
643	program established under federal law from the Federal Highway Administration and any
644	successor or additional federal agencies.
645	"GARVEE" means an "eligible debt financing instrument" as defined under § 122 of
646	Chapter 1 of Title 23 of the United States Code, the principal of and interest on which and
647	certain other costs associated therewith may be reimbursed by federal highway reimbursements.
648	"Notes" means those notes authorized and issued pursuant to §-33.1-23.15 33.2-XXX.
649	"Project-specific reimbursements" means the federal highway reimbursements received
650	by the Commonwealth from time to time only with respect to the project or projects to be
651	financed by the Notes or any series thereof.
652	"Series" means any grouping of Notes issued at one time or from time to time as
653	designated as such by the Board as necessary or desirable for administrative convenience,
654	satisfaction of federal tax or securities law requirements, or any similar purpose.
655	Drafting note: Subsection A is deleted as unnecessary because of the title-wide
656	application of § 1-244, which states that the caption of a subtitle, chapter, or article serves

as a short title citation. This changes the way this article is referred to; the existing article name does not include "of 2011" as the short title does.

§ 33.1-23.15 33.2-XXX. Authorization of Notes.

The Board is hereby authorized, by and with the consent of the Governor, to issue, pursuant to the provisions of the State Revenue Bond Act (§-33.1-267\_33.2-XXX et seq.), in one or more series from time to time revenue obligations of the Commonwealth to be designated "Commonwealth of Virginia Federal Transportation Grant Anticipation Revenue Notes, Series \_\_\_\_\_\_" (the Notes), provided that the aggregate principal amount outstanding at any time shall not exceed the amount authorized pursuant to the second enactments of Chapters 1019 and 1044 of the Acts of Assembly of 2000 as amended by Chapter 655 of the Acts of Assembly of 2005, less any principal amounts outstanding from revenue obligations issued pursuant to those enactments prior to July 1, 2011, and exclusive of (i) the amount of any revenue obligations that may be issued to refund Notes issued under this Article or the revenue obligations issued under those enactments in accordance with §-33.1-293, 33.2-XXX and (ii) any amounts issued for financing expenses (including, without limitation, any original issue discount).

Drafting note: The phrase "without limitation" is removed based on § 1-218, which states: "'Includes' means includes, but not limited to."

§ 33.1-23.16 33.2-XXX. Use of proceeds of Notes.

A. The net proceeds of the Notes shall be used exclusively for the purpose of providing funds, together with any other available funds, for paying the costs incurred or to be incurred for construction or funding of such projects to be designated by the Board.

B. The proceeds of Notes, including any premium received on the sale thereof, shall be made available by the Board to pay costs of the projects and, where appropriate, may be paid to any authority, locality, commission, or other entity for the purposes of paying for costs of the projects. The proceeds of Notes may be used together with any federal, local, or private funds that may be made available for such purpose. The proceeds of Notes, together with any

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investment earnings thereon, may at the discretion of the Board secure the payment of principal or purchase price of and redemption premium, if any, and interest on Notes.

# **Drafting note:**

§ 33.1-23.17 33.2-XXX. Details of Notes.

A. The terms and structure of each issue of Notes shall be determined by the Board, subject to approval by the Treasury Board if required in accordance with § 2.2-2416. The Notes of each issue shall be dated; shall be issued in a principal amount (subject to the limitation as to amount outstanding at any one time set forth in §-33.1-23.15 33.2-XXX); shall bear interest at such rate or rates that may be fixed, adjustable, variable, or a combination thereof, and may be determined by a formula or other method; shall mature at such time or times not exceeding 20 years after the issuance thereof; and may be made subject to purchase or redemption before their maturity or maturities, at such price or prices and under such terms and conditions, all as may be determined by the Board. The Board shall determine the form and series designations of Notes, whether Notes are certificated or uncertificated, and fix the authorized denomination or denominations of Notes and the place or places of payment of principal or purchase price of, and redemption premium, if any, and interest on, Notes, which may be at the office of the State Treasurer or any bank or trust company within or without the Commonwealth. The principal or purchase price of, and redemption premium, if any, and interest on, Notes shall be made payable in lawful money of the United States of America. Each issue of Notes may be issued under a system of book entry for recording the ownership and transfer of ownership of rights to receive payments of principal or purchase price of and redemption premium, if any, and interest on such Notes. All Notes shall have and are hereby declared to have, as between successive holders, all the qualities and incidents of negotiable instruments under the negotiable instruments law of the Commonwealth.

B. The Board may sell Notes from time to time at public or private sale, by competitive bidding, negotiated sale, or private placement, for such price or prices as it may determine to be in the best interests of the Commonwealth.

### 710 Drafting note:

§-33.1-23.18 33.2-XXX. Form and manner of execution; signature of person ceasing to be officer.

The Notes shall be signed on behalf of the Board by the Chairman or Vice-Chairman of the Board, or shall bear the facsimile signature of such officer, and shall bear the official seal of the Board, which shall be attested by the manual or facsimile signature of the secretary or assistant secretary of the Board. In the event that Notes shall bear the facsimile signature of the Chairman or Vice-Chairman of the Board, such Notes shall be signed by such administrative assistant as the Chairman of the Board shall determine or by any registrar/paying agent that may be designated by the Board. In case any officer whose signature or a facsimile of whose signature appears on any Notes shall cease to be such officer before the delivery of such Notes, such signature or facsimile signature nevertheless shall be valid and sufficient for all purposes as if such officer had remained in office until such delivery.

## **Drafting note:**

§ 33.1-23.19 33.2-XXX. Authority to obtain GARVEE approval.

The Board is authorized to seek any necessary approvals for the issuance of Notes as GARVEEs from the Federal Highway Administration and any successor or additional federal agencies.

# 728 Drafting note:

§ 33.1-23.20 33.2-XXX. Expenses.

All expenses incurred under this article or in connection with issuance of Notes shall be paid from the proceeds of such Notes or from any available funds as the Board shall determine.

### **Drafting note:**

§ 33.1-23.21 33.2-XXX. Deposit of proceeds.

The proceeds of each series of Notes shall be placed by the State Treasurer in a special fund in the state treasury or may be placed with a trustee in accordance with § 33.1-283 33.2-XXX and shall be disbursed only for the purpose for which such series shall be issued.

#### **Drafting note:**

§ 33.1 23.22 33.2-XXX. Other funds.

The Board is hereby authorized to receive any other funds that may be made available to pay costs of the projects and, subject to appropriation by the General Assembly or allocation or designation by the Board, as the case may be, to make available the same to the payment of the principal or purchase price of, and redemption premium, if any, and interest on Notes authorized hereby and to enter into the appropriate agreements to allow for those funds to be paid into the state treasury, or to a trustee in accordance with §-33.1-283\_33.2-XXX to pay a part of the costs of the projects or to pay principal or purchase price of, and redemption premium, if any, and interest on Notes.

## **Drafting note:**

§ 33.1 23.23 33.2-XXX. Application of project-specific reimbursements.

A. In accordance with Article X, Section 7 of the Constitution of Virginia, and § 2.2-1802, all federal highway reimbursements are paid into the state treasury. In connection with each series of Notes issued pursuant to this article, the Board shall establish a fund in accordance with § 33.1-286 33.2-XXX either in the state treasury or with a trustee in accordance with § 33.1-283 33.2-XXX, which secures and is used for the payment of such series of Notes to the credit of which there shall be deposited such amounts, appropriated therefor by the General Assembly, as are required to pay principal or purchase price of, and redemption premium, if any, and interest on Notes, as and when due and payable, (i) first from the project-specific reimbursements; (ii) then, at the discretion of the Board, to the extent required, from legally available revenues of the Transportation Trust Fund; and (iii) then from such other funds, if any, which that are designated by the General Assembly for such purpose.

B. The Board is authorized to provide that the pledge of federal highway reimbursements and any other federal highway assistance received for all or any series of the Notes will be subordinate to any prior pledge thereof to notes issued pursuant to subdivision-4d XXX of §-33.1-269\_33.2-XXX and the second enactments of Chapters 1019 and 1044 of the

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Acts of Assembly of 2000, as amended, and that the obligation to make transfers of federal highway reimbursements and any other federal highway assistance received or other amounts into any fund established under subsection A will be subordinate to the obligation to make any required payments or deposits on or with respect to notes issued pursuant to subdivision—4d XXX of §—33.1—269\_33.2-XXX and the second enactments of Chapters 1019 and 1044 of the Acts of Assembly of 2000, as amended.

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### **Drafting note:**

\$\frac{33.1-23.24}{33.2-XXX}\$. Investment of proceeds and other amounts.

Notes proceeds and moneys in any reserve funds and sinking funds in respect of Notes shall be invested by the State Treasurer in accordance with the provisions of general law relating to the investment of such funds belonging to or in the control of the Commonwealth, or by a trustee in accordance with § 33.1 283 33.2-XXX.

# 776 Drafting note:

**777** §-33.1-23.25 33.2-XXX. Exemption from taxation.

The interest income from and any profit made on the sale of the Notes issued under the provisions of this article shall at all times be free and exempt from taxation by the Commonwealth and by any municipality, county, or other political subdivision—thereof.

## 781 Drafting note:

**782** § <u>33.1-23.26 33.2-XXX</u>. Notes as eligible securities.

All Notes issued under the provisions of this article are hereby made securities in which all persons and entities listed in §-33.1-280\_33.2-XXX may properly and legally invest funds under their control.

### Drafting note:

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